

GOV. MSG. NO. 1146

EXECUTIVE CHAMBERS KE KE'ENA O KE KIA'ĀINA

JOSH GREEN, M.D. GOVERNOR KE KIA'ĀINA

June 1, 2023

The Honorable Ronald D. Kouchi President of the Senate, and Members of the Senate Thirty-Second State Legislature State Capitol, Room 409 Honolulu, Hawai'i 96813 /The Honorable Scott K. Saiki Speaker, and Members of the House of Representatives Thirty-Second State Legislature State Capitol, Room 431 Honolulu, Hawai'i 96813

Dear President Kouchi, Speaker Saiki, and Members of the Legislature:

This is to inform you that on June 1, 2023, the following bill was signed into law:

SB211 SD2 HD2 CD1

RELATING TO THE EMPLOYEES' RETIREMENT SYSTEM. ACT 046

Sincerely,

Josh Dreen

Josh Green, M.D. Governor, State of Hawai'i

Approved by the Governor

on _____JUN 1 2023

THE SENATE THIRTY-SECOND LEGISLATURE, 2023 STATE OF HAWAII

ACT 046

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S.B. NO. ²¹¹ S.D. 2 H.D. 2 C.D. 1

A BILL FOR AN ACT

RELATING TO THE EMPLOYEES' RETIREMENT SYSTEM.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

| 1 | SECTION 1. The purpose of this Act is to ensure that |
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| 2 | employment, work, and pay eligibility for the purpose of |
| 3 | calculating retirement benefits includes retroactive |
| 4 | reinstatement, retroactive rescission of suspension, and |
| 5 | retroactive payments that are restored to an employee as part of |
| 6 | a judicial, administrative, or arbitral proceeding, or pursuant |
| 7 | to a settlement of claims, subject to certification by the |
| 8 | system that the retroactive reinstatement, retroactive |
| 9 | rescission of suspension, and retroactive payments that are |
| 10 | restored otherwise satisfy the requirements of chapter 88, |
| 11 | Hawaii Revised Statutes, including: |
| 12 | (1) The definition of "service" in section 88-21, Hawaii |
| 13 | Revised Statutes; |
| 14 | (2) The calculation of credit for a year of service in |
| 15 | section 88-50, Hawaii Revised Statutes; |
| 16 | (3) The definition of "compensation" in section 88-21.5, |
| 17 | Hawaii Revised Statutes, to prevent significant |
| 18 | non-base pay increases; |
| | |

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| 1 | (4) | Compliance with the employer reporting requirements of |
|----|----------------|---|
| 2 | | section 88-103.7, Hawaii Revised Statutes; |
| 3 | (5) | Payment of the actuarial value of employee |
| 4 | | contributions; and |
| 5 | (6) | Payment of the actuarial value of employer |
| 6 | | contributions. |
| 7 | SECTI | CON 2. Chapter 88, Hawaii Revised Statutes, is amended |
| 8 | by adding | a new section to part II, subpart B, to be |
| 9 | appropriat | ely designated and to read as follows: |
| 10 | " <u>\$88-</u> | Retroactive reinstatement; retroactive rescission |
| 11 | of suspens | sion; retroactive payments. (a) Upon certification by |
| 12 | the system | , the retroactive reinstatement, retroactive |
| 13 | rescissior | n of suspension, and retroactive payment provided to an |
| 14 | employee p | oursuant to a final resolution of claims shall be |
| 15 | considered | d service under section 88-21, compensation under |
| 16 | section 88 | 3-21.5, or both; provided that: |
| 17 | (1) | For the reinstatement, rescission of suspension, or |
| 18 | | payment to be considered: |
| 19 | | (A) Service under section 88-21, the employee shall |
| 20 | | appeal the employee's involuntary termination or |
| 21 | | unpaid suspension, be retroactively reinstated to |



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| 1 | emplo | oyment or have the suspension rescinded in |
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| 2 | whole | e or in part, and be provided back pay, |
| 3 | pursi | ant to a final resolution of claims; |
| 4 | provi | ded further that: |
| 5 | <u>(i)</u> | The dates of retroactive employment or |
| 6 | | retroactive recission of suspension for |
| 7 | | which back pay is provided pursuant to a |
| 8 | | final resolution of claims and paid by the |
| 9 | | State or county do not precede or succeed |
| 10 | | the dates the employee would have provided |
| 11 | | service if the employee had not been |
| 12 | | suspended or terminated; |
| 13 | <u>(ii)</u> | A final resolution of claims specifies the |
| 14 | | dates of retroactive employment or |
| 15 | | retroactive rescission of suspension, and |
| 16 | | the amount, purpose, and nature of |
| 17 | | retroactive payments for each monthly period |
| 18 | | in which the employee would have provided |
| 19 | | service if the employee had not been |
| 20 | | suspended or terminated; |



| 1 | (iii) | The dates of retroactive employment or |
|----|-------------|---|
| 2 | | retroactive rescission of suspension |
| 3 | | provided pursuant to a final resolution of |
| 4 | | claims would otherwise have been considered |
| 5 | | service as provided in this chapter; and |
| 6 | <u>(iv)</u> | The service shall be credited to the extent |
| 7 | | it would otherwise have been credited as |
| 8 | | provided in this chapter; and |
| 9 | (B) Comp | ensation under section 88-21.5, the employee |
| 10 | shal | l challenge an involuntary termination, |
| 11 | unpa | id suspension, or the employee's compensation |
| 12 | and | be subsequently provided a retroactive |
| 13 | paym | ent pursuant to a final resolution of claims; |
| 14 | prov | ided further that: |
| 15 | <u>(i)</u> | The amount, purpose, nature, and duration of |
| 16 | | a retroactive payment provided pursuant to a |
| 17 | | final resolution of claims and paid by the |
| 18 | | State or county do not exceed the amount, |
| 19 | | purpose, nature, and duration of |
| 20 | | compensation available to comparable |
| 21 | | employees (including but not limited to |

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| 1 | employees with similar positions, class, |
|----|--|
| 2 | title, pay range or wage scale, step, |
| 3 | bargaining unit, contract type, function, |
| 4 | job category, and pay rate code through the |
| 5 | same employer, department, or agency, |
| 6 | available by pay schedule, or comparable to |
| 7 | the employee's own history of compensation), |
| 8 | less any compensation actually paid to the |
| 9 | employee and reported to the system by the |
| 10 | State or county, where applicable; do not |
| 11 | exceed the compensation attributable to the |
| 12 | number of workdays for which retroactive |
| 13 | payment is owed; and when added to the |
| 14 | compensation actually paid to the employee |
| 15 | by the State or county and reported to the |
| 16 | system, if any, results in compensation to |
| 17 | the employee that does not exceed the |
| 18 | compensation that the employee would have |
| 19 | earned had the employee not been suspended |
| 20 | or terminated, or had the employee received |

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| 1 | | | the compensation available to comparable |
|----|-----|-------------|--|
| 2 | | | employees; |
| 3 | | <u>(ii)</u> | Retroactive payments provided pursuant to a |
| 4 | | | final resolution of claims would otherwise |
| 5 | | | have been considered compensation, as |
| 6 | | | provided in section 88-21.5(a) or (b), |
| 7 | | | respectively, depending on when the employee |
| 8 | | | became a member, and this chapter; and |
| 9 | | (iii) | Any amounts provided to the employee for |
| 10 | | | damages, attorney's fees, interest or |
| 11 | | | penalties, payments for failure to hire, or |
| 12 | | | payments made as part of an agreement for |
| 13 | | | the employee to resign or otherwise |
| 14 | | | terminate employment shall not be considered |
| 15 | | | compensation for purposes of the system; |
| 16 | (2) | The requi | rements of section 88-103.7 and this chapter |
| 17 | | shall be | satisfied with respect to any retroactive |
| 18 | | reinstate | ment, retroactive rescission of suspension, |
| 19 | | retroacti | ve pay differential, or back pay pursuant to |
| 20 | | a final r | resolution of claims and paid by the State and |
| 21 | | county, i | ncluding but not limited to an allocation of |



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| 1 | | the amount, purpose, and nature of a retroactive |
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| 2 | | payment for each monthly period in which it would have |
| 3 | | been earned had the employee not been suspended or |
| 4 | | terminated, or had the employee received the |
| 5 | | compensation available to comparable employees, |
| 6 | | subject to the retroactive payments provided pursuant |
| 7 | | to a final resolution of claims and paid by the State |
| 8 | | or county as set forth in paragraphs (1)(A) and (B); |
| 9 | (3) | The employer has made a lump sum payment to the system |
| 10 | | in the amount of the actuarial present value, as |
| 11 | | determined by the system, of contributions that the |
| 12 | | employee would have contributed, as provided in this |
| 13 | | chapter, for the service and compensation to be |
| 14 | | certified pursuant to this section, which shall |
| 15 | | include compound interest thereon at the assumed rate |
| 16 | | of return; provided further that: |
| 17 | | (A) Class C service shall be credited at no cost; and |
| 18 | | (B) Any portion of the lump sum payment in excess of |
| 19 | | the actuarial present value, as determined by the |
| 20 | | system, of contributions that the employee would |
| 21 | | have contributed, as provided in this chapter, |



| 1 | | for the service and compensation certified |
|----|-----|--|
| 2 | | pursuant to this section, shall be returned to |
| 3 | | the employer; |
| 4 | (4) | As a condition of the employer's obligation under |
| 5 | | paragraph (3), the employee has paid to the employer |
| 6 | | the contributions the employee would have contributed, |
| 7 | | as provided in this chapter, for the service and |
| 8 | | compensation to be certified pursuant to this section; |
| 9 | (5) | The employer has made a lump sum payment to the system |
| 10 | | in the amount of the actuarial present value, as |
| 11 | | determined by the system, of contributions that the |
| 12 | | employer would have contributed, as provided in this |
| 13 | | chapter, for the service and compensation to be |
| 14 | | certified pursuant to this section, which shall |
| 15 | | include compound interest thereon at the assumed rate |
| 16 | | of return; provided further that any portion of the |
| 17 | | lump sum payment in excess of the actuarial present |
| 18 | | value, as determined by the system, of contributions |
| 19 | | that the employer would have contributed, as provided |
| 20 | | in this chapter, for the service and compensation |



| 1 | | cert | ified pursuant to this section, shall be returned |
|----|-----|-------------|--|
| 2 | | <u>to t</u> | he employer; |
| 3 | (6) | An e | mployee who appeals an involuntary termination, is |
| 4 | | retr | oactively reinstated to employment pursuant to a |
| 5 | | <u>fina</u> | l resolution of claims, and has: |
| 6 | | <u>(A)</u> | Been paid their accumulated contributions or |
| 7 | | | hypothetical account balance after the |
| 8 | | | involuntary termination date and as a result of |
| 9 | | | the involuntary termination, has made a lump sum |
| 10 | | | payment to the system in the amount of the |
| 11 | | | actuarial present value, as determined by the |
| 12 | | | system, of the accumulated contributions or |
| 13 | | | hypothetical account that were paid to the |
| 14 | | | employee; or |
| 15 | | <u>(B)</u> | Received an allowance on service retirement, |
| 16 | | | ordinary disability retirement, or |
| 17 | | | service-connected disability retirement after the |
| 18 | | | involuntary termination date and as a result of |
| 19 | | | the involuntary termination, has made a lump sum |
| 20 | | | payment to the system in the amount of the |
| 21 | | | actuarial present value, as determined by the |



| 1 | | system, of any allowance on service retirement, |
|----------------------------------|----------|---|
| 2 | | ordinary disability retirement, or |
| 3 | | service-connected disability retirement received |
| 4 | | by the employee; and |
| 5 | (7) | Notwithstanding this section, if the system determines |
| 6 | | that a contribution exceeds the limits of any Internal |
| 7 | | Revenue Code requirements that apply to the system, |
| 8 | | the system shall not accept the contributions and |
| 9 | | shall return the contributions. |
| 10 | (b) | As used in this section, "final resolution of claims" |
| | | |
| 11 | means: | |
| 11 12 | means: | The final decision of a court, an administrative |
| | <u> </u> | The final decision of a court, an administrative proceeding, or an arbitration proceeding from which |
| 12 | <u> </u> | |
| 12 13 | <u> </u> | proceeding, or an arbitration proceeding from which |
| 12 13 14 | <u> </u> | proceeding, or an arbitration proceeding from which either no appeal may be filed or no appeal has been |
| 12 13 14 15 | (1) | proceeding, or an arbitration proceeding from which either no appeal may be filed or no appeal has been filed within the time allowed; |
| 12 13 14 15 16 | (1) | proceeding, or an arbitration proceeding from which either no appeal may be filed or no appeal has been filed within the time allowed; A stipulated judgment; |
| 12 13 14 15 16 17 | (1) | <pre>proceeding, or an arbitration proceeding from which either no appeal may be filed or no appeal has been filed within the time allowed; A stipulated judgment; A settlement of claims, including but not limited to a</pre> |

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| 1 | (4) | A settlement adopted by court order or referenced in |
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| 2 | | an order of dismissal; |
| 3 | (5) | A third-party arbitrator's decision from which either |
| 4 | | no appeal may be filed or no appeal has been filed |
| 5 | | within the time allowed; or |
| 6 | (6) | A settlement or other final resolution of an appeal or |
| 7 | | challenge from which either no appeal may be filed or |
| 8 | | no appeal has been filed within the time allowed." |
| 9 | SECT | ION 3. Section 88-21, Hawaii Revised Statutes, is |
| 10 | amended by | y amending the definition of "service" to read as |
| 11 | follows: | |
| 12 | ""Se | rvice": service as an employee paid by the State or |
| 13 | county, a | nd also: [service] |
| 14 | (1) | Service during the period of a leave of absence or |
| 15 | | exchange if the individual is paid by the State or |
| 16 | | county during the period of the leave of absence or |
| 17 | | exchange; [and service] |
| 18 | (2) | Service during the period of an unpaid leave of |
| 19 | | absence or exchange if the individual is engaged in |
| 20 | | the performance of a governmental function or if the |
| 21 | | unpaid leave of absence is an approved leave of |



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| 1 | absence for professional improvement; provided that, |
|----|--|
| 2 | for the period of the leave of absence or exchange |
| 3 | without pay, the individual makes the same |
| 4 | contribution to the system as the individual would |
| 5 | have made if the individual had not been on the leave |
| 6 | of absence [-]; and |
| 7 | (3) Service pursuant to section 88 |
| 8 | Cafeteria managers and cafeteria workers shall be considered as |
| 9 | paid by the State, regardless of the source of funds from which |
| 10 | they are paid." |
| 11 | SECTION 4. Section 88-21.5, Hawaii Revised Statutes, is |
| 12 | amended to read as follows: |
| 13 | "§88-21.5 Compensation. (a) For a member who became a |
| 14 | member before July 1, 2012[, unless] <u>:</u> |
| 15 | (1) Unless a different meaning is plainly required by |
| 16 | context, "compensation" as used in this part[$_{7}$ |
| 17 | "compensation"] means: |
| 18 | $\left[\frac{(1)}{(A)}\right]$ (A) Normal periodic payments of money for |
| 19 | service the right to which accrues on a regular |
| 20 | basis in proportion to the service performed; |
| | |



S.B. NO. ²¹¹ ^{S.D. 2} ^{H.D. 2} _{C.D. 1}

| 1 | | [(2)] <u>(B)</u> Overtime, differentials, and supplementary |
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| 2 | | payments; |
| 3 | | [(3)] <u>(C)</u> Bonuses and lump sum salary supplements; |
| 4 | | [and] |
| 5 | | [(4)] <u>(D)</u> Elective salary reduction contributions |
| 6 | | under sections 125, 403(b), and 457(b) of the |
| 7 | | Internal Revenue Code of 1986, as amended[+]; and |
| 8 | | (E) Retroactive payments of those purposes and nature |
| 9 | | authorized in subparagraphs (A) through (D), and |
| 10 | | certified as compensation pursuant to section |
| 11 | | <u>88- ;</u> |
| 12 | (2) | Bonuses and lump sum salary supplements shall be |
| 13 | | deemed earned when payable; provided that bonuses or |
| 14 | | lump sum salary supplements in excess of one-twelfth |
| 15 | | of compensation for the twelve months [prior to] |
| 16 | | before the month in which the bonus or lump sum salary |
| 17 | | supplement is payable, exclusive of overtime, bonuses, |
| 18 | | and lump sum salary supplements, shall be deemed |
| 19 | | earned: |



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| 1 | | [(1)] | (A) During the period agreed-upon by the |
|----|-----------|--------------------|--|
| 2 | | | employer and employee, but in any event over a |
| 3 | | | period of [not] <u>no</u> less than twelve months; or |
| 4 | | [(2)] | (B) In the absence of an agreement between the |
| 5 | | | employer and the employee, over the twelve months |
| 6 | | | [prior to] <u>before</u> the date on which the bonus or |
| 7 | | | lump sum salary supplement is payable [-]; and |
| 8 | (3) | Retr | pactive payments shall be deemed earned when it |
| 9 | | woul | d have been earned, as determined by the system |
| 10 | | purs | uant to section 88 |
| 11 | (b) | For | a member who becomes a member after June 30, 2012, |
| 12 | unless a | diffe | rent meaning is plainly required by context, |
| 13 | "compensa | tion" | as used in this part: |
| 14 | (1) | Mean | s: |
| 15 | | (A) | The normal periodic payments of money for |
| 16 | | | service, the right to which accrues on an hourly, |
| 17 | | | daily, monthly, or annual basis; |
| 18 | | (B) | Shortage differentials; |
| 19 | | (C) | Elective salary reduction contributions under |
| 20 | | | sections 125, 403(b), and 457(b) of the Internal |
| 21 | | | Revenue Code of 1986, as amended; [and] |

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| 1 | | (D) Twelve-month differentials for employees of the |
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| 2 | | department of education; and |
| 3 | | (E) Retroactive payments of those purposes and nature |
| 4 | | of payments authorized in subparagraphs (A) |
| 5 | | through (D), and certified as compensation |
| 6 | | pursuant to section 88- ; |
| 7 | (2) | Shall not include any other additional or extra |
| 8 | | payments to an employee or officer, including |
| 9 | | overtime, supplementary payments, bonuses, lump sum |
| 10 | | salary supplements, allowances, or differentials, |
| 11 | | including differentials for stand-by duty, temporary |
| 12 | | unusual work hazards, compression differentials, or |
| 13 | | temporary differentials, except for those expressly |
| 14 | | authorized pursuant to [subsection (b)(1)(B), |
| 15 | | (b)(1)(C), and (b)(1)(D).] paragraphs (1)(B) through |
| 16 | | (1)(E); and |
| 17 | (3) | Retroactive payments shall be deemed earned when it |
| 18 | | would have been earned, as determined by the system |
| 19 | | pursuant to section 88" |
| 20 | SECT | ION 5. Statutory material to be repealed is bracketed |
| 21 | and stric | ken. New statutory material is underscored. |





SECTION 6. This Act shall take effect upon its approval.

APPROVED this 1st day

1st day of June , 2023

Josh Gree-

GOVERNOR OF THE STATE OF HAWAI'I



THE SENATE OF THE STATE OF HAWAI'I

Date: May 2, 2023 Honolulu, Hawai'i 96813

We hereby certify that the foregoing Bill this day passed Final Reading in the Senate

of the Thirty-Second Legislature of the State of Hawai'i, Regular Session of 2023.

President of the Senate

Canto

Clerk of the Senate

THE HOUSE OF REPRESENTATIVES OF THE STATE OF HAWAII

Date: May 2, 2023 Honolulu, Hawaii

We hereby certify that the above-referenced Bill on this day passed Final Reading in the House of Representatives of the Thirty-Second Legislature of the State of Hawaii, Regular Session of 2023.

(Thus-

Scott K. Saiki Speaker House of Representatives

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Brian L. Takeshita Chief Clerk House of Representatives